

1 **DRAFT**
2 **WISCONSIN DEPARTMENT OF AGRICULTURE, TRADE, AND CONSUMER PROTECTION**
3 **TECHNICAL STANDARD**
4 **VERIFICATION OF DEPTH TO BEDROCK**
5 **01**

6
7 **BROAD REVIEW COMMENTS AND RESPONSES**

8 Drafted technical note text (as sent for Initial Review) is in black font.

9 Comments are in blue, preceded by comment number (C#). To find a specific comment number, search
10 for that number using “Ctrl + F” (Windows) or “Command + F” (Mac).

11 *Responses to comments are in green italics.*

12 Changes to standard text are in tracked changes.

13 **Minor editorial suggestions from reviewers are also highlighted.**

14
15 **GENERAL COMMENTS**

16
17 **C1:** Great job with this! // **C24:** I must say you and your team have come a long way and have done a
18 great job.

19 **RESPONSE:** *Thank you!*

20 **C2:** Overall, the standard seems realistic and practical.

21 **RESPONSE:** *Thank you!*

22 **C69:** Over the past several years, numerous studies have demonstrated the vulnerability to
23 contamination of groundwater resources in Wisconsin and the relationship of that vulnerability to land use
24 practices and the underlying geological and soil profile. Some counties have taken the initiative to
25 improve the maps available to their staff and landowners in their jurisdiction, but these efforts have often
26 been piecemeal. Especially in light of new manure spreading rules for vulnerable areas of the state, we
27 appreciate the SOC’s attempt to establish more uniform standards for updating depth to bedrock maps
28 and considering the technologies that allow for better maps than those produced up to now to be
29 developed. Better data and maps to guide agricultural practices and other land uses will benefit farmers
30 and landowners and citizens counting on groundwater resources to provide them with clean, safe drinking
31 water.

32 **RESPONSE:** *Thank you!*

33 **C73:** Wisconsin’s current depth to bedrock maps have remained largely unchanged for over 40 years. To
34 our knowledge, the primary statewide data for depth to bedrock was published in the 1970’s, and relied
35 on rural wells to provide the necessary information. As such, the current map uses very few data points to
36 identify minor but important changes in depth to bedrock, and those data points favor findings of deeper
37 depth to bedrock. Given the nature of this underlying information, it is clear that there are large areas of
38 Wisconsin that are insufficiently mapped. Creating a uniform verification process is an important initial
39 step to accurately identifying areas of the state that are more susceptible to groundwater pollution due to
40 shallow depth to bedrock. // **C76:** Wisconsin’s current depth to bedrock maps have remained largely
41 unchanged for over 40 years. To our knowledge, the primary statewide data for depth to bedrock was
42 published in the 1970’s, and relied on rural wells to provide the necessary information. As such, the
43 current map uses very few data points to identify minor but important changes in depth to bedrock, and
44 those data points favor findings of deeper depth to bedrock. Given the nature of this underlying

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45 information, it is clear that there are large areas of Wisconsin that are insufficiently mapped. Creating a
 46 uniform verification process is an important initial step to accurately identifying areas of the state that are
 47 more susceptible to groundwater pollution due to shallow depth to bedrock.

48 **RESPONSE:** *The team fully agrees that there is a need for updated depth to bedrock maps in*
 49 *Wisconsin and DATCP is currently working with partners such as USGS, WGNHS, WI DNR and*
 50 *others to update the current depth to bedrock maps in priority areas.*

51 **C65:** The financial feasibility of the standard appears to lack actual dollars and cents to determine the
 52 practicality of the standard and the true economic impact. Assuming a 40 acre field for an example, listed
 53 below are some scenarios with actual numbers to complete the work:
 54

- 55 • Two engineering firms requested quotes to complete the work for the scenario 40 acre field:
 - 56 ○ First quote was for \$525 base for mob/demob and utility clearance then \$15/LF.
 - 57 ○ Second quote was for \$475 base for mob/demob and utility clearance then \$16/LF for auger or
 58 percussive probe.
 - 59 ▪ Work did not include any effort to locate probes or borings or map interpretation.
 - 60 ○ 1 per ¼ acre cost to just do the work:
 - 61 ▪ First quote: $\$525 + (160 \text{ locations} \times \$15/\text{lf} \times 5' \text{ avg depth}) = \$12,525.00$
 - 62 ▪ Second quote: $\$475 + (160 \text{ locations} \times \$16/\text{lf} \times 5' \text{ avg depth}) = \$13,275.00$
 - 63 ○ 1 per 1 acre cost to just do the work:
 - 64 ▪ First quote: $\$525 + (40 \text{ locations} \times \$15/\text{lf} \times 5' \text{ avg depth}) = \$3,525.00$
 - 65 ▪ Second quote: $\$475 + (40 \text{ locations} \times \$16/\text{lf} \times 5' \text{ avg depth}) = \$3,675.00$
- 66 • An agronomic consultant completed bedrock verification to 5' as approved by the DNR:
 - 67 ○ Procedure:
 - 68 ▪ Used skid steer with 3 inch auger attached.
 - 69 ▪ Did 1 boring for every 2.5 acres of the requested area.
 - 70 ▪ Picture taken of each boring with tape measure
 - 71 ▪ 2 people at \$75/hour
 - 72 ▪ Skid Steer at \$60/hour
 - 73 ○ Project:
 - 74 ▪ 104 Borings were taken that covered 250 acres took 16 hours to complete
 - 75 ▪ Additional 4 hours pulling data together and processing data at \$100/hour
 - 76 ▪ Cost per acre complete: \$15.04
 - 77 ▪ Farm that has ~200 acres that will need verification
 - 78 ▪ Total Cost: \$3,080.00
 - 79 ○ Same project to meet new standard:
 - 80 ▪ Procedure:
 - 81 • Due to close proximity, 15 to 20 probes or augers per hour: 4 to 5 acres per hour
 - 82 • 2 people at \$75/hour
 - 83 • Skid Steer at \$60/hour
 - 84 • Data Processing: \$100/hour Assume 10 acres per hour this example
 - 85 • Cost per acre: \$44 to \$55 per acre
 - 86 • Farm that has ~200 acres that will need verification:
 - 87 • Total Cost: \$8,800.00 to \$11,000.00
 - 88 ○ EC and EM Mapping Cost:
 - 89 ▪ Field Operations and Data Processing: \$10 to \$13 per acre
 - 90 ▪ Field Verification: \$15/acre
 - 91 ▪ Total Cost: \$25 to \$28/acre
 - 92 ▪ Farm that has ~200 ac needing verification:
 - 93 ▪ \$5,000.00 to \$5,600.00

97 These costs noted are note complete services to compile, report, and submit or to complete verification if
 98 a geophysical method is selected. In our opinion, these are base numbers to complete the actual
 99 verification, but would be higher for the additional effort to submit to agencies or NRCS.

100
 101 In our opinion, the new standard places financial hardship on farmers and the standard has unreasonable
 102 expectations for verifying depth to bedrock.

103 **RESPONSE:** *Thank you for this in-depth analysis on the economics of implementing the*
 104 *standard. This and similar information will be utilized when developing an economic analysis*
 105 *associated with rulemaking and potential cost-share related to this standard. The team*
 106 *recognizes these measurements will be an expense for the land owner or operator, but accuracy*
 107 *of verification is important. Note, a land owner or operator is not required to field verify depth to*
 108 *bedrock. A land owner or operator may choose to utilize this standard to verify depth to bedrock*
 109 *when the land owner or operator chooses to contest the current maps.*

110 **C79:** In terms of the draft technical standards themselves, we have concerns related to their cost and
 111 practicality. For example, the verification requirements proposed for intrusive and geophysical methods in
 112 Table 1 and Table 2 could be very expensive, and will vary based upon the method used and the size of
 113 the field investigated. The Department has made no effort to determine the cost to comply with these
 114 methods, or whether it is practical or feasible to implement them at the intervals proposed in the
 115 Technical Standard. These are important considerations that must be addressed before any policies are
 116 finalized.

117 **RESPONSE:** *A complete economic analysis will be conducted in a rulemaking process and may*
 118 *include potential cost-share related to this technical standard. The team recognizes these*
 119 *measurements will be an expense to the land owner or operator, but accuracy of verification is*
 120 *important. Note, a land owner or operator is not required to field verify depth to bedrock. A land*
 121 *owner or operator may choose to utilize this standard to verify depth to bedrock when the land*
 122 *owner or operator chooses to contest the current maps.*

124 DEFINITION

125 Investigative methods for infield depth to *bedrock*¹ verification for *fields* receiving mechanical applications
 126 of manure.

127 **C51:** I think this is better wording: “Infield depth to bedrock verification methods for fields receiving
 128 mechanically applied manure.”

129 **RESPONSE:** *The wording is consistent with NR 151.075, therefore we will keep it the same.*

131 PURPOSE

132 The purpose of this standard is to provide appropriate methods for verification of depth to bedrock to
 133 support implementation of s. NR 151.075 in areas where the bedrock consists of Silurian dolomite with a
 134 depth to bedrock of 20 feet or less.

135 **C52:** How does this connect to [last sentence in Location section: “This standard may also be used to
 136 verify depth to bedrock (or other bedrock formations) in other locations, if applicable.”]?

137 **RESPONSE:** *The team will remove this from the standard and evaluate in the future if this*
 138 *standard could apply to other bedrock formations.*

¹ Words in the standard that are shown in italics are described in the Glossary section. The words are italicized the first time they are used in the text.

140 CONDITIONS WHERE PRACTICE APPLIES

141 This standard applies to *crop producers* and *livestock producers* for all fields receiving mechanical
 142 applications of manure in areas where the mapped bedrock consists of Silurian dolomite with a depth to
 143 bedrock of 20 feet or less and where the existing *Silurian bedrock map information* is being **refuted by**
 144 **crop and livestock producers**.

145 **C17:** The proposed standard applies to areas “where the existing Silurian bedrock map information is
 146 being challenged.” In our experience, the existing maps are a good indicator that there is/are area(s) with
 147 limited soil depth over bedrock in the area, but in most cases the footprint isn’t accurate. We would
 148 propose requiring that bedrock depth investigation continue at least 100 feet past the mapped area of
 149 shallow soil depth, until bedrock is not encountered with investigation equipment, or to the edge of the
 150 field; whichever is encountered first. Requiring that verification extend beyond the mapped areas will
 151 ensure any inaccuracies in the current maps do not lead to incomplete verifications.

152 **RESPONSE:** *This point is taken. Should a distance of verification need to be specified for*
 153 *implementation purposes, it may be included in future rulemaking. Qualified persons performing*
 154 *soil depth verification may increase sampling density and extend the mapped area, as necessary*
 155 *to complete the verification.*

156 **C18:** What about a challenge of an area where the mapping indicates that depth to bedrock is greater
 157 than 20 feet, but a landowner feels it is 20 feet or less?

158 **RESPONSE:** *This standard only applies to mapped areas with depth to bedrock of 20 feet or*
 159 *less, directly tying it to the implementation of NR 151.075.*

160 **C37:** Include a map of Silurian dolomite bedrock locations?

161 **RESPONSE:** *We provide a link to snapmaps.wisc.edu which provides the most up to date*
 162 *bedrock information at this time but NR 151.075 does not identify a specific Silurian dolomite*
 163 *map.*

164 This standard is not to be used for delineation of closed depressions.

165 **C8:** Why call this out as it begs a question? Is not a sinkhole a closed depression, could you not have
 166 high bedrock in a closed depression? Keep in mind that closed depressions in a glaciated area are
 167 common. I would clarify why you made this statement, I think it needs an explanation to be of value to
 168 user.

169 **RESPONSE:** *“Closed depressions” is defined in NR 151.015 (2); however, the scope of this*
 170 *standard does not include verification of closed depressions. The team is including the clarifying*
 171 *statement so closed depressions are not overlooked in a site assessment or during verification.*

172

173 CRITERIA

174 General Criteria

175 This section establishes verification protocols, methods, and documentation for bedrock depths 20 feet or
 176 less from ground surface.

177 Laws and Regulations

178 Users of this standard are responsible for compliance with applicable Federal, State, Tribal, and local
 179 laws, rules, or regulations including, but not limited to, those governing safety, environmental protection,
 180 or nutrient management. This standard does not contain the text of Federal, State, or local laws.

181 Implementation of this standard does not provide an exemption or defense of a violation of law.

182 Location

183 This standard applies to the area subject to s. NR 151.075 where depth to Silurian dolomite bedrock is 20
 184 feet or less.

185 **C67:** The standard references NR 151.075 Silurian bedrock performance standards, but also under the
186 Criteria section titled Location makes a statement, “The standard may also be used to verify depth to
187 bedrock (or other bedrock formations) in other locations, if applicable”. The standard implies it can be
188 applied as an agency suits and contradicts itself when it clearly is intended to be used in the locations as
189 previously determined to have Silurian dolomite present within 20’ or less of the surface. These
190 contradictions within the standard would allow personal opinions to be applied on a project by project
191 basis to require conformance with this standard. It is our determination the standard and the
192 contradictions within allow for lack of clarity and too much flexibility by the regulators.

193 ***RESPONSE:** From a regulatory standpoint, any updates to NR 151 would need to be done with*
194 *additional rulemaking and public input. The team will remove this from the standard and evaluate*
195 *in the future if this standard could apply to other bedrock formations.*

196 **C68:** A uniform verification process is a positive step...though it is concerning that in this standard it
197 appears that those allowed to challenge the existing outdated maps are restricted to agricultural land
198 owners. This restriction seems both inappropriate and unfounded, and the scope should be expanded to
199 explicitly include directly-impacted neighbors, non-profit organizations, and local governments. We should
200 all be working together to improve this critical data, not simply ensuring that certain operations are not
201 overly restricted in their nutrient management. // **C72:** While we understand this draft rule to allow
202 landowners to initiate a depth to bedrock review, the reality many residents dependent on groundwater for
203 their drinking water confront is one where their neighbors’ actions can directly and dramatically impact the
204 quality of their water. Thus, other entities, like counties, state agencies, or residents with a stake in the
205 resultant impact of land use practices on local water resources, should have the ability to reasonably
206 question the accuracy of depth to bedrock information. We hope the SOC has considered the perspective
207 of citizens dependent on groundwater resources for their drinking water and the benefits they accrue from
208 informed land use practices based on reliable, accurate information like depth to bedrock maps. // **C74:**
209 The stated purpose of the Technical Standard is to “define the criteria and procedures to verify and
210 document the depth to bedrock when a landowner wishes to contest the current categorization of
211 cropland specifically for the purposes of applying manure as a crop nutrient.” The Standards Oversight
212 Council’s (SOC) explicit limitation to landowner disputes ignores affected members of the public who are
213 often left to deal with the pollution that results from improper spreading or inadequate regulation.
214 Moreover, this limitation sidesteps numerous regulations that extend rights to challenge or trigger other
215 verification processes to members of the public. Admittedly, within subchapter II of NR 151 there is a
216 notable absence of any discussion of a verification standard process or what triggers such a process.
217 Given that general omission, it was improper to restrict which parties may dispute the current approved
218 depth to bedrock. While not technically binding, language used in the Technical Standard’s public notice
219 or attached examples could dissuade affected members of the public from weighing in on discrepancies
220 between old maps and their understanding of particular field geology. // **C77:** It is essential that these
221 verification processes are triggered easily, regularly updated, and stored in an accessible way. Therefore,
222 the Technical Guide and NR 151 should explicitly recognize the right of members of the public to trigger
223 the verification process.

224 The stated purpose of the Technical Standard is to “define the criteria and procedures to verify and
225 document the depth to bedrock when a landowner wishes to contest the current categorization of
226 cropland specifically for the purposes of applying manure as a crop nutrient.” The Standards Oversight
227 Council’s (SOC) explicit limitation to landowner disputes ignores affected members of the public who are
228 often left to deal with the pollution that results from improper spreading or inadequate regulation.
229 Moreover, this limitation sidesteps numerous regulations that extend rights to challenge or trigger other
230 verification processes to members of the public. Admittedly, within subchapter II of NR 151 there is a
231 notable absence of any discussion of a verification standard process or what triggers such a process.
232 Given that general omission, it was improper to restrict which parties may dispute the current approved
233 depth to bedrock. While not technically binding, language used in the Technical Standard’s public notice
234 or attached examples could dissuade affected members of the public from weighing in on discrepancies
235 between old maps and their understanding of particular field geology.

236 ***RESPONSE:** NR 151 states that “All crop producers and livestock producers that mechanically*
237 *apply manure directly or through contract or other agreement to cropland or pasture areas that*

238 *meet the definition of Silurian bedrock under s. NR 151.015 (17) must comply with this section.”*
 239 *This standard is also only to refute the existing maps where NR 151.075 applies.*

240 *Once verification data is submitted to the designated agency, the county, state agencies and*
 241 *members of the public may be able to update mapping information.*

242

243 **Criteria Applicable to Verification Process**

244 **Site Assessment**

245 Prior to initiation of data collection, a site assessment must be performed to determine the depth to
 246 bedrock verification needs of the farm. The site assessment must include a review of regional and site-
 247 specific information necessary to determine verification priority areas and the data collection method(s)
 248 most suitable for the farm as outlined below and in Attachment 1. Findings of the site assessment must
 249 be used to identify the fields and/or field areas where bedrock depth verification will be performed, as well
 250 as the bedrock depths to be verified and the required sampling density. The following planning resources
 251 shall be reviewed, as applicable:

252 1. Discussions with land owner and/or operator to identify possible exposed bedrock, shallow soils
 253 over bedrock, or karst features;

254 2. Farm's *nutrient management plan*;

255 **C53:** Delete “manure management plan”. How is manure management plan different from NMP?

256 **RESPONSE:** *Thank you; manure management plan text was removed as it is duplicative.*

257

258 3. Area bedrock and karst maps;

259 4. Any site-specific subsurface information (e.g., well construction reports, manure storage
 260 investigation, windmill drill logs, Wisconsin Department of Natural Resources (DNR) Bureau for
 261 Remediation and Redevelopment Tracking System (BRRTS) database information, Wisconsin
 262 Department of Transportation (WisDOT) boring logs, prior geophysical investigations, information
 263 from the county sanitarian, and county land conservation department resources);

264 5. Air photos, both recent and historic;

265 6. Maps of land surface elevations [e.g., topographic map, digital elevation model (DEM), Light
 266 Detection and Ranging (LiDAR)];

267 7. Natural Resources Conservation Service (NRCS) Web Soil Survey
 268 (<https://websoilsurvey.sc.egov.usda.gov/App/HomePage.htm>);

269 8. Locations of utilities, tile lines, **and cultural resources** if intrusive investigation methods are to be
 270 used;

271 **C54:** Cultural resources?

272 **RESPONSE:** *Thank you, the text was updated to include cultural resources.*

273 9. Silurian bedrock map information, available from the University of Wisconsin's Department of Soil
 274 Science (<https://snapplus.wisc.edu/maps/>).

275 **C38:** Tough to find online. Many layers to turn off in order to see Silurian bedrock.

276 **RESPONSE:** *Currently, this is the best publicly available mapping effort for Silurian bedrock.*
 277 *DATCP, along with other project partners, are also working with USGS to improve bedrock*
 278 *mapping efforts in priority areas.*

279

280 Based on this information, the verification method(s) listed in **Tables 1 and 2** for field investigation can be
 281 evaluated.

282 Methodology

- 283 1. Qualified individuals, as identified in the Qualification section, must develop a plan for verification
 284 of depth to bedrock. For those who become qualified by taking a DATCP-approved training
 285 course, and who prior to that were not previously qualified, the verification plan must be submitted
 286 to and approved by the appropriate entity determined by the *Department* **before** any verification
 287 work is completed.

288 **C9:** Are you ready to roll out a DATCP-approved training course? Or do you have resource for this? I
 289 would be ready for this once you post this standard. Otherwise, remove this and add it at later date
 290 when you actually can do the training.

291 **RESPONSE:** *Training will be coordinated by DATCP to allow implementation by any*
 292 *interested parties who do not already have credentials from the list in the Qualifications*
 293 *section. It will be a DATCP-approved course, but not necessarily conducted by DATCP.*

294 **C11:** Concern over high cost of implementing a system to manage certifications. There will be
 295 additional manpower and time at DATCP to develop the trainings as well as maintain a database of
 296 certified bedrock verifiers.

297 **RESPONSE:** *It will take time and effort to maintain the certifications, but it is necessary. The*
 298 *team also decided to put a process in place for farmers to do the verification themselves.*

299

- 300 2. Choose verification method(s) based on depth suitability and site assessment. Verification
 301 method selection should also take into account site topography, variability in soil texture and
 302 moisture contents, and availability of equipment to choose the best verification method for the
 303 specific field conditions.
- 304 3. Before conducting verification sampling, the land surface must be smoothed in the immediate
 305 vicinity of the sampling point if needed, so depth measurements are collected from a level ground
 306 surface representative of the general area. A tillage pass is not required or needed to level out
 307 the ground surface.
- 308 4. Depth verifications must be performed in the field being **refuted** (i.e. not in adjacent ditch, road or
 309 treeline).

310 **C56:** Is “disputed” same as “challenged” above?

311 **RESPONSE:** *Thank you for the comment – the standard text was updated for consistency.*

312 **C12:** If bedrock depth verifications could be performed adjacent to the field during the cropping
 313 season it would open the timing window. The fall harvest season is already very busy with harvest,
 314 tillage, and manure application. If ALL bedrock verification must be performed in the fall or spring it
 315 will limit the amount of time available to apply manure. If some out of field sampling was allowed, with
 316 additional in field testing, it would help streamline the process.

317 Additionally, all of the "site specific subsurface info" (Line 301-314 [of Broad Review draft] and other
 318 areas) will likely not be in the field area. It will be in nearby areas and help pinpoint the need and
 319 success of identifying depth to bedrock inconsistencies.

320 **RESPONSE:** *The ground truth measurement could be done at the field edge. However, the*
 321 *geophysical measurements would also need to be done at the field edge to provide*
 322 *consistent comparison. Depending on which type of verification a qualified individual*
 323 *chooses, that choice may limit the window to conduct verification. However, not every field*
 324 *needing verification is a row crop and the verifier could plan accordingly. If a row crop is*
 325 *planted, the verifier could choose a method that could be performed in a row crop situation or*
 326 *just plan to coordinate before or after the growing season.*

327 **C55:** Proximity – is there a min distance? E.g. 100 feet in 313 for soil borings.

328 **RESPONSE:** *No, the standard relies on the qualified individuals identified in this standard to*
 329 *perform the verification that is a best representative of the depth to bedrock in that area.*

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5. **Table 1** and **Table 2** provide the minimum sampling densities based upon verification method and depth to be verified;
 - a. At minimum, follow the sampling density appropriate to the depth of bedrock being **refuted** and the verification method being used. Sampling density can be increased to exceed the minimum density requirement;
 - b. When using geophysical methods, complete required verification/ground truthing using protocols outlined in **Table 2**;
 - c. The minimum spacing in sample density may cross field boundaries and should match the overall sampling density specific to the verification method chosen for the depth being **refuted** in that area; and

C57: Is “disputed” same as “challenged” above?
RESPONSE: Thank you for the comment – the language has been updated for consistency.

 - d. Use excavation as a verification method only if no other methods are available for use.

Table 1. Intrusive Methods

Method	Description	Minimum Sampling Density Required ¹	Allowable Boundary Depth Verifications
Hand probe	Rod less than 1" diameter is pushed into ground by hand.	At a minimum, one probe per 1/4 acre (~100 ft spacing) when disputing the 2 ft and/or 3 ft boundary.	2 ft 3 ft
<p>C58: Does this include a soil science soil probe? I have seen two different sizes. A rod to be would be a tile probe. <i>RESPONSE: The probe or rod just needs to be less than 1”.</i></p>			
Hand held or machine auger	Auger is advanced or turned into ground and rotated.	At a minimum, one probe per 1/4 acre (~100 ft spacing) when disputing the 2 ft and/or 3 ft boundary. At a minimum, one probe per 1 acre (~200 ft spacing) when disputing the 5 ft boundary.	2 ft 3 ft 5 ft
Direct push probe (e.g. Geoprobe, Giddings, loader/skid steer pushing rod, hammer probe)	Probe is advanced using hydraulic or percussive methods.	One probe per 1/4 acre (~100 ft spacing) when disputing the 2 ft and/or 3 ft boundary. One probe per 1 acre (~200 ft spacing) when disputing the 5 ft boundary. One probe per 10 acres (660 ft spacing) when disputing the 20 ft boundary.	Suitable for all depths
<p>C59: Is Geoprobe a registered term? Promoting one manufacturer? E.g. giddings <i>RESPONSE: The team is giving examples of different types of direct push probes that are commonly used. Geoprobe is a brand –Giddings has been added so it isn't listing just one brand name. Note added below to address manufacturers.</i></p>			

Method	Description	Minimum Sampling Density Required ¹	Allowable Boundary Depth Verifications
Excavation²	A pit is excavated for evaluation.	One pit per 1/4 acre (~100 ft spacing) when disputing the 2 ft and/or 3 ft boundary. One pit per 1 acre (~200 ft spacing) when disputing the 5 ft boundary. One pit per 10 acres (660 ft spacing) when disputing the 20 ft boundary.	Excavation equipment suitable to the depth of reach.

347

348 **C25:** Table 1 discusses “spacing,” which is inconsistent with Table 2 using the term “field spacing.” I
 349 personally prefer the term “line spacing.”

350 ***RESPONSE:** The term “field spacing” has been updated to “spacing” in both tables for*
 351 *consistency.*

352 **C26:** The line spacings used in Table 1 and Table 2 for 20 ft target depths should be consistent, either
 353 660 ft or 200 ft.

354 ***RESPONSE:** Thank you. Spacing has been updated to 660 ft spacing in both tables for*
 355 *disputing 20 ft boundary.*

356 **C13:** With 4 or more cores required per acre the manpower commitment to sampling will be very high.
 357 Costs of verification should be established to be sure there isn't undue burden on farmers.

358 ***RESPONSE:** The team spent a lot of time discussing sampling density and what would be*
 359 *appropriate scaled to a full field. After much discussion and reviewing different in-field examples,*
 360 *the team decided on the above spacing to provide the most accurate depiction of the variation of*
 361 *the depth to bedrock in a field, while focusing on the boundary(ies) being refuted from existing*
 362 *maps. The cost of the verification may be addressed in a future rulemaking process, including*
 363 *any considerations for cost-share. This high-density probing is only for a small percentage of*
 364 *cropland, which is also the most vulnerable.*

365 **C70:** We also support the more numerous data points required when assessing shallower depths to
 366 bedrock, given the greater risk the thin soils above this shallow bedrock present for groundwater
 367 contamination.

368 ***RESPONSE:** Thank you; we agree!*

369

370 Notes:

371 1. This is only minimum criteria, additional probing to delineate boundaries may be necessary and will
 372 be left up to the qualified individual to make those determinations.

373 2. Excavation is only to be used if there are no alternative options for verification.

374 **C39:** Is availability of equipment good enough to meet “no alternative?”

375 ***RESPONSE:** Yes, that would fall under no alternative options.*

376 3. All product names and brands are property of their respective owners. All company, product and
 377 service names are for identification purposes only. Use of these names and brands does not imply
 378 endorsement.

379 4. See Attachment 2 for an example depicting the design of an intrusive sampling plan.

380

381 **C19:** We tested 50 ft (~1/20 acre), 100
 382 ft (~1/4 acre), and 150 ft (~1/2 acre)
 383 probe spacings. The attached map
 384 [pasted below] shows areas of varying
 385 probe densities on the finished bedrock map.
 386 In this case the final map changed
 387 very little at three different sample
 388 densities. While additional probing may
 389 be necessary to delineate a definitive
 390 area of less than 24 inches of soil over
 391 bedrock, areas like we tested where a
 392 very large area is 20-36" to bedrock we
 393 found a probe density of 150 ft was
 394 adequate to make an accurate map of
 395 soil depths.

396 **RESPONSE:** Thanks for the
 397 time spent on this example. The
 398 team spent a lot of time
 399 discussing the spacing,
 400 considering accuracy and cost.
 401 We created some test sampling
 402 plans using real data to see how
 403 verification and boundary lines
 404 would change with different
 405 densities and also compared
 406 actual intrusive and geophysical
 407 data to compare the accuracies
 408 of different methods and
 409 densities. After much team
 410 discussion and review of in-field
 411 examples, the team decided that
 412 the 1/4 acre spacing would give
 413 us a reasonably accurate
 414 depiction of the variation of the
 415 depth to bedrock in a field while
 416 also remaining cost-effective.

417

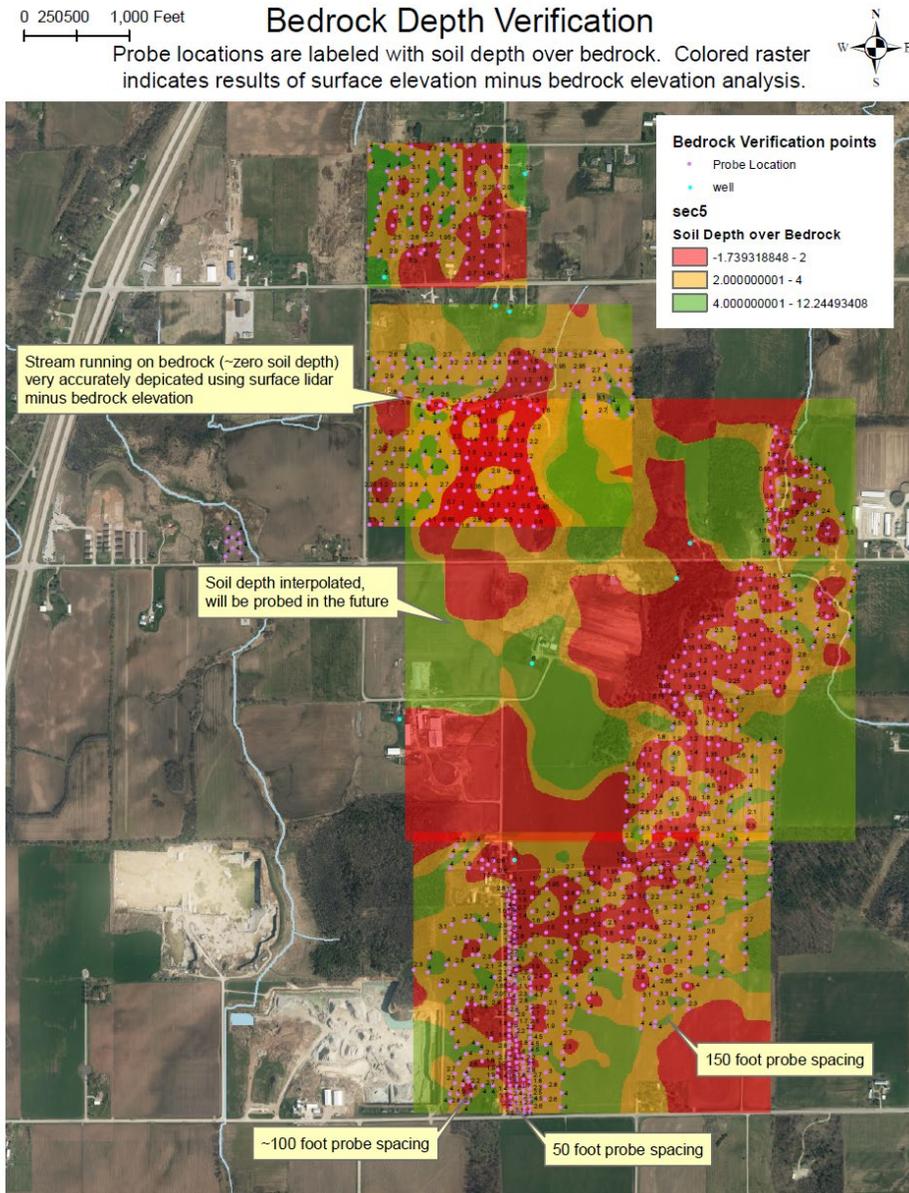


Table 2. Geophysical Methods

Method	Description	Protocols	Output	Allowable Boundary Depth Verification
Contact Electrical Conductivity (e.g. Veris)	Electrodes in direct contact with the ground to measure the apparent electrical conductivity of the subsurface.	At least one survey line (covering the length of the field) per 100 ft spacing when disputing the 2 ft and/or 3 ft boundary.	Continuous profile of apparent bulk electrical conductivity along a survey line. Multiple profiles may be combined to produce a plan view map.	2 ft 3 ft
<p>C60: Is Veris a registered term? Promoting one manufacturer? <i>RESPONSE: The team has addressed this with the addition of a Note: "All product names and brands are property of their respective owners. All company, product and service names are for identification purposes only. Use of these names and brands does not imply endorsement."</i></p>				
Electromagnetic (EM) surveys - Frequency domain conductivity (e.g., Dual EM, EM-31, EM-34, EM-38)	Using the induction principle, measures the apparent electrical conductivity of the subsurface.	At least one survey line (covering the length of the field) per 100 ft spacing when disputing the 2 ft and/or 3 ft boundary. At least one survey line per 200 ft spacing when disputing the 5 ft boundary. At least one survey line per 660 ft spacing when disputing the 20 ft boundary.	Continuous profile of electromagnetic apparent conductivity along a survey line. Multiple profiles may be combined to produce a plan view map.	2 ft 3 ft 5 ft 20 ft (depending on instrument model)
<p>C14: EM methods do not have a spacing for disputing 20 ft boundary. // C27: The [EM] section does not offer a field/line spacing for the 20 ft target depth. A spacing of 660 ft for the 20 ft target depth would be consistent with the "Horizontal-to-Vertical Spectral Ratio (HVSr) section in Table 2 and the spacing suggested in Table 1. If 660 ft is considered too large of a spacing for the 20 ft target depth, then Table 1 and the HVSr method in Table 2 should be consistent with all portions of the document. In other words, I believe the line spacings used in Table 1 and Table 2 for all target depths should be consistent for each target depth (100, 200, or 660 ft depending on the target depth). <i>RESPONSE: The EM method spacing has been added for disputing the 20 ft depth which is consistent with the HVSr method spacing for that depth.</i></p>				
Electrical Resistivity Imaging	Electrodes in direct contact with the ground at specified spacings to measure the electrical conductivity of the subsurface.	At least one survey line (covering the length of the field) per 200 ft spacing when disputing the 5 ft boundary. At least one survey line per 660 ft spacing when disputing the 20 ft boundary.	Continuous profile of electrical resistivity along a survey line. Multiple profiles may be combined to produce a plan view map.	5 ft 20 ft

Method	Description	Protocols	Output	Allowable Boundary Depth Verification
<p>C28: While electrical resistivity imaging may be potentially excessive for very shallow depths, I am not aware of any depth limitations. In other words and based on personal experience, electrical resistivity imaging should also be acceptable for 2 ft and 3 ft depths, especially when “Contact Electrical Conductivity” is permitted. The theory behind the physics for mapping bedrock at these shallow depths is the same for “Contact Electrical Conductivity” and electrical resistivity imaging.</p> <p><i>RESPONSE: The team did not recommend electrical resistivity imaging for the shallower depth boundaries because this would require very close electrode spacing, on the order of 0.5 to 1 meter to produce accurate results. Given the time and logistics involved, this seems impractical compared to direct push probe methods or the Veris method discussed above. Inherently, this is not a technical limitation of the method, but rather a practical choice because other methods would be more appropriate.</i></p> <p>C29: I do not believe this geophysical method should be held to a higher standard or smaller line spacing than the 660 ft spacing for the 20 ft target depth suggested for the “Horizontal-to-Vertical Spectral Ratio (HVSR) section and spacings suggested in Table 1.</p> <p><i>RESPONSE: The team chose 660 ft spacing for the direct measurements in determining the 20 ft boundary. This was changed to be comparable for the 20-foot boundary.</i></p> <p>C30: This resistivity method does not require continuous profiles and is well suited for acquiring short resistivity images. If one opted not to acquire continuous profile lines, I believe one should be permitted to acquire short profile lines at the spacings suggested in Table 1 and the HVSR method in Table 2.</p> <p><i>RESPONSE: A short profile using at least 24 electrodes would be allowable (basically collecting short profiles spaced 660 ft apart, rather than a continuous profile). A 1-D depth sounding using 4 electrodes (e.g. the expanding Wenner array) would not be allowable as that method does not provide the needed accuracy.</i></p>				
<p>Horizontal-to-Vertical Spectral Ratio (HVSR)</p>	<p>A seismometer, records ambient seismic noise to estimate sediment thickness and depth to bedrock.</p>	<p>At a minimum, one measurement per 1 acre (200 ft spacing) when disputing the 5 ft boundary. One measurement per 10 acres (660 ft spacing) when disputing the 20 ft boundary.</p>	<p>Provides info about natural frequency at a point. Natural frequency can be converted to depth of sediments if the S-wave velocity is known.</p>	<p>5 ft 20 ft</p>
<p>Low Frequency Ground Penetrating Radar (GPR)</p>	<p>Radar waves are reflected at boundaries of geologic units.</p>	<p>At least one survey line (covering the length of the field) per 100 ft spacing when disputing the 2 ft and/or 3 ft boundary. At least one survey line per 200 ft spacing when disputing the 5 ft boundary. At least one survey line per 660 ft spacing when disputing the 20 ft boundary.</p>	<p>Continuous profiles of two-way travel times of radar waves along a survey line resulting in a cross section of the subsurface along a survey line.</p>	<p>2 ft 3 ft 5 ft 20 ft</p>

Method	Description	Protocols	Output	Allowable Boundary Depth Verification
<p>C31: As with the electrical resistivity imaging section, a field/line spacing for the 20 ft target depth was not provided for “Low Frequency Ground Penetrating Radar (GPR).” A spacing of 660 ft for the 20 ft target depth would be consistent with the “Horizontal-to-Vertical Spectral Ratio (HVSr) section and spacings suggested in Table 1. Like electrical resistivity imaging, if one opted not to acquire continuous profile lines, one should be permitted to acquire short profile lines at the spacings suggested in Table 1.</p> <p><i>RESPONSE: Similar to the above response concerning electrical resistivity imaging, the team agrees that the spacing for the 20-foot boundary can be changed to 660 feet. In addition, see above response to Comment C30 about collecting short profiles, which also applies to this comment. However, when running the GPR unit, it is logistically easiest to collect a single, continuous profile rather than collecting several, short, disjointed profiles. We are leaving the “continuous profile” wording in the description.</i></p>				
<p>Multi-channel analysis of surface waves (MASW)</p>	<p>Seismograph and an array of geophones to record the surface wave energy created from a source.</p>	<p>At least one survey line (covering the length of the field) per 200 ft spacing when disputing the 5 ft boundary. At least one survey line per 660 ft spacing when disputing the 20 ft boundary.</p>	<p>Cross-sections of shear wave velocity as a function of depth.</p>	<p>5 ft 20 ft</p>
<p>C32: I do not believe that “Multi-channel analysis of surface waves (MASW)” should be held to a higher standard or smaller line spacing than the 660 ft spacing for the 20 ft target depth suggested for the “Horizontal-to-Vertical Spectral Ratio (HVSr) section and spacings suggested in Table 1. This method does not require continuous profiles and is well suited for acquiring shorter profile lines. If one opted not to acquire continuous profile lines, one should be permitted to acquire short profile lines at the spacings suggested in Table 1 and the HVSr method in Table 2.</p> <p><i>RESPONSE: Similar to the above response concerning electrical resistivity imaging, the team agrees that the spacing for the 20-foot boundary can be changed to 660 feet. The team agrees that this method could be suitable for collecting short profiles, spaced 660 feet apart rather than a continuous profile.</i></p>				
<p>Resistivity Mapping with a Towed Array (e.g. OhmMapper)</p>	<p>Capacitance coupled discharge with a towed array in direct contact with the ground, to measure the bulk electrical properties of the subsurface.</p>	<p>At least one survey line (covering the length of the field) per 200 ft spacing when disputing the 5 ft boundary. At least one survey line per 660 ft spacing when disputing the 20 ft boundary.</p>	<p>Continuous profile of electrical resistivity along a survey line.</p>	<p>5 ft 20 ft</p>

Method	Description	Protocols	Output	Allowable Boundary Depth Verification
<p>C33: Please see the comments about electrical resistivity imaging [C28, C29, C30]. I am not aware of any limitations that would not permit this technology to be used for 2 ft and 3 ft target depths. Once again, if “Contact Electrical Conductivity” is acceptable for 2 ft and 3 ft target depths so should this method.</p> <p><i>RESPONSE: The team did not recommend OhmMapper for the shallower depth boundaries because in our experience we had seen significant “smear” within the resulting data compared to ERI which might make it very difficult to distinguish these shallow depths. However, The Handbook of Agricultural Geophysics by Allred, Daniels, and Ehsan provides an example of profiles showing conductivity variation at about 3 ft depth. They used several passes with different dipole separations, so this method would be acceptable for the 2 and 3 ft depths.</i></p> <p>C34: Also, I believe this method should not be held to a higher standard or smaller line spacing than the 660 ft spacing for the 20 ft target depth suggested by the “Horizontal-to-Vertical Spectral Ration (HVSR) section and spacings suggested in Table 1.</p> <p><i>RESPONSE: The Team agrees that spacing can be increased to 660 feet. Change made.</i></p>				
Seismic refraction	Seismograph and an array of geophones to record the seismic energy created from a source.	At least one survey line (covering the length of the field) per 200 ft spacing when disputing the 5 ft boundary. At least one survey line per 660 ft spacing when disputing the 20 ft boundary.	Layered profile of seismic velocities along survey lines.	5 ft 20 ft
<p>C35: I believe the “Seismic refraction” method should not be held to a higher standard or smaller line spacing than the 660 ft spacing for the 20 ft target depth suggested for the “Horizontal-to-Vertical Spectral Ration (HVSR) section and spacings suggested in Table 1. Like other methods, this method does not require continuous profiles and is well suited for acquiring shorter profile lines. If one opted not to acquire continuous profile lines, one should be permitted to acquire short profile lines at the spacings suggested in Table 1 and the HVSR method in Table 2.</p> <p><i>RESPONSE: Similar to the above response concerning electrical resistivity imaging, the team agrees that the spacing for the 20-foot boundary can be changed to 660 feet and agrees that this method could be suitable for collecting short profiles, spaced 660 feet apart rather than a continuous profile.</i></p>				

419

420 **C36:** If all geophysical methods are not permitted to take advantage of the 660 ft spacing for the 20 ft
 421 target depth then for consistency the “Horizontal-to-Vertical Spectral Ration (HVSR) method should be
 422 reduced to a 200 ft spacing for the 20 ft target depth. Furthermore, if the 660 ft is considered too large of
 423 a spacing for the 20 ft target depth in Table 2 Geophysical Methods, then I believe Table 1 should require
 424 methods for the 20 ft target depth to be held to the same standard as the geophysical methods (e.g. 200
 425 ft spacing). In other words, I believe the line spacings used in Table 1 and Table 2 for each target depth
 426 should be consistent.

427 ***RESPONSE:** The team agreed that spacing for geophysical methods could be increased to 660*
 428 *ft for the 20-foot boundary throughout this section. Change was made.*

429 **C66:** In reviewing the geophysical methods and equipment, members of the organization had a hard time
 430 finding a business or service to provide and quote many of the geophysical methods. Some members
 431 are aware of the technology because they had access to the instrumentation through college and
 432 universities or other research based organizations. As independent agricultural professionals we
 433 encourage economic development and adoption of service lines and technology, but with the industry

434 lack of the technology we estimate start-up costs are going to be significant and lack of competition is
 435 going to maintain a high fee for the geophysical methods. Not to mention the need for intrusive
 436 verification eludes to the lack of confidence in the technology will further increase costs.

437 It is our assessment the development and review of the standard did not take into account access to
 438 technology and if access to the technology is not shown the geophysical methods are not a viable option
 439 for determining depth to bedrock.

440 **RESPONSE:** *There are geophysical companies in the Upper Midwest that can do this work and*
 441 *a Wisconsin geophysical company provided input to this committee. We did not feel that listing*
 442 *companies was appropriate as these will change over time. To date, there has been little need for*
 443 *geophysical surveys to determine depth to rock. However, as the market grows, we expect that*
 444 *existing geophysical companies, will step up to fill the need.*

445 Notes:

- 446 1. New technologies not listed in this table are acceptable based on a qualified individual's experience
 447 with that equipment.
- 448 2. Anticipated depth and boundary refer to the depth to bedrock indicated on the map being **refuted**.
- 449 3. Geophysical instruments must be properly calibrated and operated using manufacturer
 450 recommendations for specific environment being evaluated.

451 **C40:** Who calibrates? Or keeps track of schedule?

452 **RESPONSE:** *Qualified persons are expected to perform calibration according to the*
 453 *manufacturer's recommendations.*

454

- 455 4. GPS location must be recorded at 30-foot intervals along the geophysical survey line. Automated
 456 GPS and data collection recommended, where available. See GPS Requirements section.
- 457 5. Geophysical methods must be used in conjunction with intrusive methods to verify correlation of
 458 geophysical data with depth to bedrock (see Geophysical Method Ground Truthing section). When
 459 ground truthing geophysical measurements, intrusive sampling density is reduced to 10% of the
 460 densities in Table 1. This is only minimum criteria, additional survey or probing to delineate
 461 boundaries may be necessary and will be left up to the qualified individual to make those
 462 determinations.

463 **C15:** Geophysical methods should not require validation for each field. When methods are
 464 performed during the same sampling event intensive intrusive sampling is not necessary.
 465 Once a method has been verified, additional verification will cause undue burden on farmers.

466 **RESPONSE:** *There can be significant differences in soil type, moisture content etc.*
 467 *between fields. These parameters will affect the variability of the data collected by*
 468 *many of the methods listed above. To be confident of the depth determinations (as*
 469 *interpreted from geophysical data) in each field, we firmly believe that ground truth*
 470 *data must be collected from each field.*

471 **C41:** Does geophysical method clarify weathered bedrock as bedrock?

472 **RESPONSE:** *The definition of bedrock is as defined in the Glossary: "Bedrock – The*
 473 *solid or consolidated rock formation typically underlying loose surficial material such*
 474 *as soil, alluvium or glacial drift. Bedrock includes but is not limited to limestone,*
 475 *dolomite, sandstone, shale and igneous and metamorphic rock."*

476 **C61:** Density reduction - Area or spacing? 10% of ¼ acre or 10% of ~100 feet

477 **RESPONSE:** *10% of required sampling points.*

- 478 6. All product names and brands are property of their respective owners. All company, product and
 479 service names are for identification purposes only. Use of these names and brands does not imply
 480 endorsement.

481 **C62:** This is needed for Table 1 too.

482 **RESPONSE:** Thank you. This has been added.

483 7. See Attachment 2 for an example depicting the design of a geophysical survey and ground truthing
484 plan.

485 **Geophysical Method Ground Truthing**

486 Prior knowledge of expected depth to bedrock and variation in soil types and/or textures in a **mapped**
487 **area** is required in order to design an accurate geophysical survey.

488 When geophysical surveys are used to assess depth to **bedrock**, depth-to-**bedrock** data must also be
489 collected by direct measurement using an intrusive method (see Table 1) in several locations so as to
490 “ground truth” the interpretation of the geophysical data.

491 **C6:** For consistency, should this [“rock”] be “bedrock”?

492 **RESPONSE:** Yes, update made for consistency.

493

494 Note: Geophysical derived depths to bedrock are dependent on known conditions and are often
495 interpreted after integrating intrusive result. Thus, geophysical data may require additional analysis after
496 ground truthing or an intrusive sampling program.

497 Once the geophysical survey has been completed, the results must be presented in a map format that
498 includes a legend showing the full range of measured geophysical values. The range of measured values
499 must be divided into categories that can be related to the depths of interest and those categories
500 presented on the map (and shown in the legend).

501 Ground truthing data must be collected such that mapped areas with both similar geophysical values and
502 similar depths are sampled. First geophysical data are collected and areas of similar geophysical values
503 are identified. For areas with similar geophysical values, the investigator needs to assess visible variation
504 in soil moisture and/or texture. Measured geophysical values can vary based on depth to rock, soil type
505 and moisture content. If the field appears to be uniform with respect to soil moisture and texture, then the
506 investigator defines mapped areas in terms of similar geophysical values. Each mapped area must be
507 ground-truthed in at least two locations and the sampling locations should be distributed throughout the
508 field. If variations in soil moisture and/or texture are observed, the number of ground truth locations
509 should be increased such that mapped areas covering the full range of geophysical values, moisture and
510 texture are sampled.

511 The number of ground truth points must be at least 10% of the total required by intrusive methods (in
512 Table 1) alone. Additional ground truth points must be collected if the number of points collected in the
513 mapped areas does not meet the 10% number. Therefore, 10% of the total required by intrusive methods
514 (in Table 1) with a minimum of 2 locations per **mapped** area is required.

515 **C42:** Is this “mapped area” as in definitions?

516 **RESPONSE:** Correct.

517

518 **Global Positioning System (GPS) Requirements**

519 Intrusive and geophysical survey locations shall be identified using a GNSS/GPS device (which could
520 include a cellular phone equipped with a GPS application) that maintains a minimum horizontal accuracy
521 of 16 feet.

522 **Qualifications**

523 Persons qualified to conduct the bedrock depth verification process must be knowledgeable and
524 competent in designing, performing, and evaluating bedrock depth verification work. Knowledge and

525 competency can be acquired through field work, education, and training. Qualified persons are
526 recognized as:

- 527 1. A certified professional crop consultant (CPCC) by the National Alliance of Independent Crop
528 Consultants; or
- 529 2. A certified crop adviser (CCA) or certified professional agronomist (CPAg) by the American
530 Society of Agronomy, Wisconsin certified crop advisers board; or
- 531 3. A Certified Professional Soil Scientist (CPSS) by the Soil Science Society of America; or
- 532 4. Licensed Professional Geologist, Professional Hydrologist, Professional Soil Scientist, or
533 Professional Engineer by WI Department of Safety and Professional Services (DSPS); or
- 534 5. Persons with DATCP Conservation Engineering Practitioner Certification for DATCP Technical
535 Standard 01 – Verification of Depth to Bedrock; or
- 536 6. Landowners, operators or others not meeting the above criteria may complete a DATCP-
537 approved training course appropriate for the individual verification method to become qualified if
538 they also have related field experience and/or education. The individual must work with the
539 qualified entity identified by DATCP to get their verification plan approved **before** starting any
540 work, and may only perform verification on their own^{ed} land.

541 **C20:** Change wording to: "... and may only perform verification on their owned land." Or "... and
542 may only perform verification on *land they own*."

543 **RESPONSE:** *Text has been updated.*

544

545 **C3:** A "Qualified Person" can be any PE or Professional Hydrologist (among other types of certifications)
546 with knowledge and experience in this type of verification work. I am a PE and I would not feel
547 comfortable doing the analysis even though I have some experience with it.

548 **RESPONSE:** *The team agrees, which is why we are offering training and included this*
549 *statement: "Persons qualified to conduct the bedrock depth verification process must be*
550 *knowledgeable and competent in designing, performing, and evaluating bedrock depth*
551 *verification work. Knowledge and competency can be acquired through field work, education,*
552 *and training."*

553

554 **Abandonment Procedures**

- 555 1. If infield depth to bedrock verification uses *boreholes* or other subsurface investigations, they
556 must be backfilled with soil within 72 hours of being created (NR 151.075 (5)) or before
557 applications of nutrients, whichever is first. When abandoning, qualified persons must follow the
558 *filling and sealing* requirements as defined.

559 **C63:** The term [borehole] not used in table 1. Can the terms in table 1 replace borehole?

560 **RESPONSE:** *In this specific section, the text is referencing code NR 141 and using the term*
561 *"borehole" to be consistent with the code.*

- 562 a. Boreholes greater than 1" wide and less than 5 feet deep must be abandoned with either
563 soil cuttings or bentonite granules or chips (3/8" in diameter or less) to grade.

564 **C43:** Where do we get this bentonite?

565 **RESPONSE:** *It can be purchased online or at local landscaping stores, home*
566 *improvement stores or related business.*

- 567 b. All boreholes greater than 1" wide and between 5 feet and 10 feet deep must be
568 abandoned with bentonite granules or chips (3/8" in diameter or less) to grade.

569 c. For boreholes, regardless of width, that are greater than 10 feet deep or where water
570 table (as defined in NR 141) is encountered, follow abandonment procedures in NR 141.

571 **C7:** Is this [1.c.] for all boreholes regardless of how wide? I would suggest this be "yes", but
572 then suggest the edit as "For all boreholes, regardless of width, greater than 10...."

573 **RESPONSE:** Yes, this has been added for clarification.

574 **C64:** Does [water table] need to be defined?

575 **RESPONSE:** Water table is defined in NR 141 (the code being referenced) as this:
576 "“Water table” means the surface of unconfined groundwater where the water
577 pressure is equal to atmospheric pressure.” We added this clarification in the text.

578

579 2. If infield bedrock verification incorporates test pits:

580 a. For test pits less than or equal to 10 feet depth, the excavation must be backfilled and
581 lightly compacted in no more than 2-foot lifts to approximate the pre-excavated profile.
582 The excavated materials should be replaced in layers and density similar to the
583 surrounding undisturbed soils.

584 b. For test pits greater than 10 feet depth, the excavation must be abandoned according to
585 NR 812.26 which defines excavation as drillhole and requires different criteria.

586 **C4:** The term “borehole” may not be inclusive of holes remaining after the use of a probe. I suggest the
587 term “borehole” within the document, especially within the Abandonment Procedures be changed to “hole
588 left by probes and borehole”.

589 **RESPONSE:** Borehole is used to be consistent with NR rules and regulations. Borehole is
590 defined by width of whole and depth regardless of the equipment being used.

591 **C5:** Even with the above [Comment C4] suggestion, the Abandonment Procedures do NOT refer to any
592 holes left by the smaller of various Probe methods allowed in Table 1 (anything 1 inch wide or less).
593 These holes left by probes will create direct conduits to bedrock or groundwater. Though not to be
594 “Abandoned” or filled, these holes should have the top 6 inches closed, as with a shovel.

595 **RESPONSE:** A borehole is defined as, “A circular hole deeper than it is wide, constructed in
596 earth material for the purpose of either installing a well or obtaining geologic or groundwater
597 related data. Boreholes are also referred to as drillholes.” This means that holes left by probes
598 would still need to be backfilled according to the procedures in item 1 under Abandonment.

599

600 CONSIDERATIONS

601 The following statements are optional considerations and not required practices:

- 602 • Accuracy of geophysical methods typically decreases as depth increases. Other factors such as
603 soil type, subsurface moisture, field conditions and depth to bedrock impact geophysical readings
604 and their accuracy.
- 605 • Due consideration must be given to local environmental concerns, economics, the farm’s manure
606 and nutrient management plan, and personal safety and health factors when choosing verification
607 method(s).
- 608 • The quality of bedrock depth information generated is greatly influenced by the knowledge and
609 expertise of the individuals collecting and interpreting the data.
- 610 • When locating intrusive sampling locations, consider spacing locations evenly across
611 representative mapped areas within field to be verified.

612 **C44:** Use “mapped area” as in definitions for consistency.

613 **RESPONSE:** Edit made to clarify language.

- 614 • When using an intrusive method, if bedrock encountered is outside of expected range, consider
 615 additional probing to verify that what was encountered was not another hard surface (i.e. small
 616 boulder, gravel, etc.).
- 617 • When choosing verification equipment, consider the operators' expertise and physical ability, as
 618 well as weather and field conditions.

619

620 PLANS AND SPECIFICATIONS

621 Field investigation data shall be compiled, georeferenced, and interpreted to create a depth to bedrock
 622 *field map* for areas where verification activities were completed. Submittals shall be made to the
 623 appropriate regulatory agency identified by the Department prior to the application of manure when
 624 generated depth to bedrock field maps differ from current publicly available Silurian bedrock maps.

625 **C16:** Who are the appropriate regulatory agencies? Confusion will exist on who to report information to.
 626 These reporting requirements will vary from county to county and regulator to regulator. The same
 627 confusion abounds in the Farmland Preservation 590 NMP program and this will be a continuation of 590
 628 confusion.

629 **RESPONSE:** *The appropriate agency/agencies will be determined by DATCP.*

630 **C21:** The proposed standard should include criteria for interpolation between probes when creating a
 631 map depicting depth to bedrock? Maybe include some simple mathematical methods as well as
 632 acceptable methods using ArcGIS. We've found that using the probes to map bedrock elevation,
 633 interpolating those elevations to create a bedrock elevation raster, then subtracting that from the surface
 634 elevation raster (generated by county LIDAR elevation data derived from several hundred points per acre)
 635 yields the most accurate depth to bedrock map. We found in many instances that bedrock elevation was
 636 consistent and the variation in soil surface elevation was the major driving factor in soil depth over
 637 bedrock. We recognize that this is not always the case, but in instances like this we were able to use very
 638 accurate surface elevation data to better account for a major variable influencing soil depth. Please see
 639 the attached map. [included with Comment C19]

640 **RESPONSE:** *The team has discussed this issue as a team extensively and decided that the
 641 qualified persons performing the verification will use their professional judgment when translating
 642 verification data since there are many variables that would go into guidance on this topic.*

643 **C45:** How and when is need for this generated?

644 **RESPONSE:** *This standard is for when existing Silurian bedrock map information is being
 645 refuted, which is stated in the Conditions Where Practice Applies.*

646

647 Results of depth to bedrock investigations shall include the following information:

- 648 • Field data reporting forms, to include the information listed in Attachment 3;
- 649 • Geophysical data map, if applicable, with legend, unit, and ground truthing locations;
- 650 • Borehole abandonment forms, if applicable;
- 651 • Name and qualifications of individual(s) analyzing the field data;
- 652 • A computer file with tabulated data in spreadsheet format (or use automatic download functions, if
 653 available) identifying latitude/longitude coordinates as recorded during the field effort; and
- 654 • Field maps depicting intrusive method data points and depth to bedrock, including information
 655 below.
- 656 ○ Borings and/or geophysical survey locations by recording latitude/longitude coordinates
 - 657 of verification borings and geophysical survey locations using the WGS84 coordinate
 - 658 system; and

- 659 ○ Field location, field boundary, acres, field identification number, scale, all borings/and or
660 geophysical survey locations using the above requirements, and a North directional
661 arrow.

662 The verification information shall then be used to update the NRCS 590 Nutrient Management plan prior
663 to manure application.

664 **C22:** Consider “Dominant Critical Soil Map Unit” and “Predominant Soil Map Unit” concept for generated
665 depth to bedrock field maps. This appears in Technical Note 1 (NM-590) in Part 1 (c) (3). This concept is
666 consistent with NR 151.075 (13)(c & d) and (16), as well as meeting the PURPOSE of this standard.

667 ***RESPONSE:** The standard considers predominant and dominant soils if they make up more than
668 1% of the area. SnapMaps shows all of the soils in the field that make up at least 1%. If any of
669 them are restricted (“R”) soils, SnapMaps flags the field as having an R soil.*

670 **C71:** Mapping technologies have advanced dramatically since many of the maps agencies, counties, and
671 landowners rely on were developed, and current technology should allow maps to be regularly updated
672 even if the new information coming in is not a wholesale review of a mapped area. If cost share is
673 ultimately provided to landowners for verifying depth to bedrock, it is of paramount importance that the
674 data it generates is available to state and local officials to update and maintain accurate maps and
675 effectively implement regulations to protect our water resources. Once cost share dollars have been
676 applied to a given area to verify depth to bedrock, additional resources should not be made available
677 again if a future landowner or land user wishes to once again reevaluate available depth to bedrock
678 information. In past instances, concerns have been raised about cost share dollars being used to bring
679 land into compliance with conservation standards that was previously in compliance but lapsed. We hope
680 the SOC has established a process that will effectively capture data that Wisconsin taxpayers are
681 providing resources to collect and can ultimately benefit all of us by guiding land use decisions and
682 protecting our water. // **C75:** This information should be collected and integrated into a public database,
683 creating a more accurate and comprehensive statewide depth to bedrock map. Given the utility of the
684 collected field data, MEA requests that the SOC or DATCP collect the data and store it in a state-wide
685 database. Further, field verification depths should be integrated into official state maps. While this may
686 lead to piecemeal updates, preserving this information will ensure accurate spreading restrictions in the
687 future. WGNHS would be best suited to oversee this data as it already houses most of information related
688 to geologic or hydrologic features in the state. Moreover, WGNHS has the requisite expertise to
689 incorporate the field data into a current map. MEA recognizes that this comment likely falls outside the
690 scope of the Technical Standard. Nonetheless, we request that the SOC and DATCP consider a means
691 to collect and integrate this data to ensure appropriate manure spreading restrictions based on depth to
692 bedrock are maintained as field ownership or rental agreements change. // **C78:** Additionally, this
693 information should be collected and integrated into a public database, creating a more accurate and
694 comprehensive statewide depth to bedrock map. Given the utility of the collected field data, River
695 Alliance requests that the SOC or DATCP collect the data and store it in a state-wide database. Further,
696 field verification depths should be integrated into official state maps. While this may lead to piecemeal
697 updates, preserving this information will ensure accurate spreading restrictions in the future. WGNHS
698 would be best suited to oversee this data as it already houses most of information related to geologic or
699 hydrologic features in the state. Moreover, WGNHS has the requisite expertise to incorporate the field
700 data into a current map. River Alliance recognizes that this comment likely falls outside the scope of the
701 Technical Standard. Nonetheless, we request that the SOC and DATCP consider a means to collect and
702 integrate this data to ensure appropriate manure spreading restrictions based on depth to bedrock are
703 maintained as field ownership or rental agreements change.

704 ***RESPONSE:** The verification data will very likely be used to update existing maps resources.
705 The responsibility of what entity will house and maintain the data will be identified in future
706 rulemaking.*

707

708 **REFERENCES**

- 709 Chapter NR 141, Wis. Adm. Code, Groundwater Monitoring Well Requirements,
710 https://docs.legis.wisconsin.gov/code/admin_code/nr/100/141/
- 711 Chapter NR 151.075, Wis. Adm. Code, Runoff Management, Silurian bedrock performance standards,
712 https://docs.legis.wisconsin.gov/code/admin_code/nr/100/151/II/075
- 713 University of Wisconsin, SnapMaps, <https://snapplus.wisc.edu/maps/>.
- 714 USDA, NRCS WI, December 2015, Conservation Practice Standard, Nutrient Management, Code 590.
- 715 USDA, NRCS WI, October 2017R, Conservation Practice Standard, Waste Storage Facility, Code 313.
- 716 USDA NRCS, Web Soil Survey, <https://websoilsurvey.sc.egov.usda.gov/App/HomePage.htm>.
- 717 Wisconsin Department of Natural Resources Bureau for Remediation and Redevelopment Tracking
718 System (BRRTS) database, <https://dnr.wi.gov/topic/Brownfields/botw.html>.

719

720 **GLOSSARY**

721 Bedrock – The solid or consolidated rock formation typically underlying loose surficial material such as
722 soil, alluvium or glacial drift. Bedrock includes but is not limited to limestone, dolomite, sandstone, shale
723 and igneous and metamorphic rock.

724 *Note: Although solid or consolidated bedrock can sometimes be removed with typical excavation*
725 *equipment, these materials are included in the above definition.*

726 Borehole – A circular hole deeper than it is wide, constructed in earth material for the purpose of either
727 installing a well or obtaining geologic or groundwater related data. Boreholes are also referred to as
728 drillholes.

729 Crop producer - An owner or operator of an operation engaged in crop related agricultural practices
730 specified in s. 281.16 (1) (b), Stats.

731 Department – The Wisconsin Department of Agriculture, Trade and Consumer Protection.

732 Field – A group or single nutrient management unit with the following conditions: similar soil type, similar
733 cropping history, same place in rotation (i.e., second year corn fields, established alfalfa), similar nutrient
734 requirements, and directly adjacent. Examples include: alternate strips in a contour strip system,
735 pasture, variable rate nutrient application management units, and other management units where
736 grouping facilitates implementation of the nutrient management plan.

737 Field map – The map of a field that includes the completed verification depths and sampling locations
738 required by this standard.

739 Filling and Sealing – “Filling and sealing” means to fill a well, drillhole, pit or reservoir with a material or
740 materials so the well, drillhole, pit or reservoir will not act as a vertical conduit to contaminate another
741 well, groundwater or an aquifer.

742 Livestock producer – An owner or operator of a livestock operation.

743 Mapped area – A continuous area or coverage with similar bedrock depths and soil properties such as
744 electrical conductivity, used to develop a sampling/verification plan.

745 **C46:** Who decides how big?

746 *RESPONSE: The qualified persons performing the verification will use their professional*
747 *judgment when developing the verification plan and translating verification data.*

748

749 Nutrient Management Plan (NMP) – A planning document that outlines the requirements for managing
750 the amount, form, placement, and timing of applications of plant nutrients to cropland.

751 Silurian bedrock map information – Areas where Silurian dolomite bedrock occurs in Wisconsin can be
752 identified by the most current NRCS, Wisconsin Geological and Natural History Survey, DATCP, DNR, or
753 county maps. Silurian bedrock map information, available from the University of Wisconsin Department of
754 Soil Science, can be found at <https://snapplus.wisc.edu/maps/>.

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Attachment 1

Management and Site Assessment

WI Department of Agriculture, Trade and Consumer Protection
Technical Standard 01 Verification of Depth to Bedrock

Farm: _____ Owner/Operator: _____

Assessment By: _____ Date: _____

Qualifications of assessor/verifier: _____

Location: _____ ¼ of _____ ¼, Sec. _____, T. _____, R. _____

Township: _____ County: _____ Field ID(s) _____

MANAGEMENT ASSESSMENT

Intent/Purpose:

- Items to consider before investigation
 - Mechanical application of solid (greater than 12%) or liquid manure?
 - What are the farm's nutrient management and manure management objectives?
 - Discuss with landowner and/or operator to identify possible shallow bedrock or karst features to determine verification priority areas.
 - What are the priority fields and current identified restrictions?
 - **Contacting Digger's Hotline**
 - What depth(s) to bedrock is desired to be verified (>2 ft, >3 ft, >5 ft, >20 ft)?

C47: What is purpose of each depth—different restrictions?

***RESPONSE:** This standard is intended to provide protocols for depth to bedrock verification to meet the requirements of NR 151.075, which has manure spreading restrictions where bedrock is mapped at these depth intervals.*

SITE ASSESSMENT

Describe the site and attach information as available, information that may be included could consist of:

- Current nutrient management restriction maps
- Area bedrock and karst maps
 - SnapMaps or others as available
- Site specific subsurface information which may consist of:
 - Well construction reports
 - Manure storage soils investigation information

- 795 ○ Windmill drill logs
796 ○ DNR BRRTS database information
797 ○ WisDOT boring logs
798 ○ Wisconsin Geological and Natural History Survey data
799 ○ Prior geophysical investigations
800 ○ County Land & Water Conservation Department and Sanitarian resources
801 **C48:** Does this mean zoning office for septic system borings? CST pits?
802 **RESPONSE:** Yes, and any other information they can provide regarding the site.
803 ○ Recent and historic air photos
804 ▪ Is there evidence of exposed bedrock, fracture traces, sinkholes?
805 ○ Topographic maps – DEMs, Lidar information
806 ○ NRCS Web Soil Survey information
807 ○ **Digger's Hotline and other** utility/tile line locations, if intrusive methods are used
808 ○ **Photos of the site**

809

810 **C10:** I recommend that somewhere in the site assessment you make a reference to contacting diggers
811 hotline when intrusive methods are used.

812 **RESPONSE:** Thank you for this – it has been added.

813 **C23:** Add a bullet for photos to document the site.

814 **RESPONSE:** This has been added.

815

816 Notes:

- 817 1. These items are only a recommended list and should not be interpreted as being required.
818 2. Based on information gathered in this Management and Site Assessment Form, the verification
819 method(s) listed in Tables 1 and 2 of Technical Standard 01 Verification of Depth to Bedrock for
820 field investigation can be evaluated.

821

822

823

Attachment 2

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Examples of Verification Process

825 The following examples were created to help qualified professionals review how to conduct a credible
826 verification of bedrock depth according to the procedures outlined in this standard.

827

828 Example 1 – Intrusive example for disputing a 2 ft depth to bedrock boundary. In this example, an
829 intrusive method will be used to sample locations along the 0-2 ft and 2-5 ft depth to bedrock boundaries,
830 since this is the area of the field the landowner is disputing. Follow steps 1-3 below.

831 1) Identify the map and which depths will be **refuted** in the field (see Figure 1). This example is disputing
832 the 2 ft depth to bedrock boundary in order to verify if bedrock is actually deeper than 2 feet. The soils
833 map in SnapMaps was used as the starting point for developing the verification plan.

834 **C49:** Is this 1-8 on map below?

835 **RESPONSE:** 1-8 on the map below indicate the proposed sampling points also described in 2.ii.
836 below. Clarification was added.

837

838 2) Develop a verification plan by determining
839 the appropriate verification method and
840 sampling density as indicated in Table 1.

841 a) This example is disputing the 2 ft
842 boundary using a hand probe. Table 1
843 calls for the following density at a
844 minimum for the area being **refuted**.

845 i) “At a minimum, one probe per 1/4
846 acre (~100 ft spacing) when
847 disputing the 2 ft and/or 3 ft
848 boundary.”

849 ii) In this example, 8 hand probe
850 locations would be performed, as
851 shown as green points **labeled 1 to**
852 **8** in Figure 1.

853 iii) Remember, this is **minimum**
854 spacing and more probing may be
855 required depending on
856 encountered depth – the qualified
857 individual will make this
858 determination.

859 3) Perform the verification using the approved
860 plan from step 2.

861 **C50:** Black and white copy doesn't show color.

862 **RESPONSE:** The final technical
863 standard will be posted in color on the
864 DATCP webpage. Color hard copies
865 would be available in DATCP training.

866



Figure 1 – Example 1, Using an Intrusive Method

867 Example 2 – Geophysical survey example for disputing a 2 ft depth to bedrock boundary This example is
 868 disputing the 2 ft depth to bedrock boundary in order to verify if bedrock is actually deeper than 2 feet.
 869 The soils map in SnapMaps was used as the starting point for developing the verification plan. Follow
 870 steps 1-3 below.

- 871 1) Identify the map and which depths will be **refuted** in the field.
 872 2) Develop a verification plan by determining the appropriate verification method and sampling density
 873 as indicated in Table 2, with corresponding ground truthing. In this example, an EM geophysical
 874 method (e.g. EM-38, EM-31, or DualEM) and ground truthing with a hand probe will be used across
 875 the 0-2 ft depth to bedrock boundary since this is the area of the field the landowner is disputing.

876 a) This example (see Figure 2) is
 877 disputing the 2 ft boundary using an
 878 EM geophysical method (e.g. EM-
 879 38, EM-31, or DualEM) and ground
 880 truthing with a hand probe.

881 i) Table 2 calls for the following
 882 density at a minimum for the
 883 area being **refuted**: “At least
 884 one survey line (covering the
 885 length of the field) per 100 ft
 886 spacing when disputing the 2 ft
 887 and/or 3 ft boundary.” The two
 888 survey lines shown in Figure 2
 889 meet these criteria.

890 ii) From the Geophysical Method
 891 Ground Truthing section, “10%
 892 of the total required by intrusive
 893 methods (in Table 1) with a
 894 minimum of 2 locations per
 895 map area is required.”
 896 Therefore, two hand probes
 897 would be performed. 10% of 8
 898 hand probes performed in
 899 Example 1 is less than 1 hand
 900 probe so the minimum of two
 901 hand probes is required.
 902 Preferred probe locations
 903 would be 1 and 5 to maximize
 904 distance and sample different
 905 bedrock depth areas. The
 906 ground truth hand probes are
 907 shown as green points in
 908 Figure 2.

909 iii) Remember, this is **minimum**
 910 spacing and more probing or
 911 survey lines may be required depending on encountered depth – the qualified individual will
 912 make this determination.

- 913 3) Perform the verification using the approved plan from step 2

914



Figure 2 – Example 2, Using Geophysical Method

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Attachment 3
Field Data Collection Requirements

This attachment describes information to be collected for infield depth to bedrock verification.

1. Owner/Facility Name, Address, Phone Number
2. Property Location Information
 - a. County
 - b. Civil Town/City/Village
 - c. Parcel ID#
3. Probe/Boring/Test Pit Information
 - a. Equipment operator name and agency/firm
 - b. Data recorder name and agency/firm
 - c. Test hole ID #
 - d. Field ID
 - e. Tillage Conditions
 - f. Date(s) of each test hole
 - g. Equipment/Method used (e.g. tile probe, hand auger, hydraulic push, excavator). Include probe/auger diameter and/or equipment make and model, as appropriate.
 - h. GPS latitude/longitude location
 - i. Total depth of boring/pit, measured to the nearest 1 inch
 - j. Depth to bedrock, if encountered, measured to the nearest 1 inch
 - k. Borehole abandonment method
 - l. Notes
4. Geophysical Survey Information
 - a. Equipment operator name and agency/firm
 - b. Data recorder name and agency/firm
 - c. Date(s) of data collection
 - d. Field moisture condition (e.g., saturated, unsaturated, droughty)
 - e. Equipment/method used. Include equipment manufacturer and model
 - f. Data collection sample spacing
 - g. GPS latitude/longitude location
 - h. Anticipated total depth measured by geophysical instrument and the instrument configuration used to achieve depth.
 - i. Depth at which bedrock was encountered, measured from ground surface, and the accuracy of depth interpretation. If bedrock was not encountered, indicate that bedrock was not encountered.